

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 NIC-01 CU-04 SCI-06 OST-04 CIAE-00

DODE-00 PM-09 H-02 INR-09 L-03 NSAE-00 NSC-10 PA-03

RSC-01 PRS-01 SS-14 USIA-12 NEA-10 GAC-01 MBFR-03

SAJ-01 IO-12 ACDA-19 RSR-01 /152 W

----- 030430

R 121423 Z MAR 73

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 7102

INFO USMISSION BERLIN

AMEMBASSY BONN

USMISSION NATO

C O N F I D E N T I A L MOSCOW 2644

E. O. 11652: GDS

TAGS: PFOR, UR, GE

SUBJ: BREZHNEV VISIT TO BONN

1. IN MARCH 8 MEETING WITH POL COUNSELOR , FRG COUNSELOR ALEXY DISCUSSED PRESENT THINKING IN HIS EMBASSY CONCERNING BREZHNEV'S PLANNED VISIT TO BONN. IT IS ASSUMED THAT BREZHNEV WILL WISH TO VISIT US AS " SENIOR " POWER BEFORE GOING TO BONN.

2. GERMANS ANTICIPATE THAT WHEN BREZHNEV VISITS FRG HE WILL SIGN TWO AND PERHAPS THREE AGREEMENTS: ON CULTURAL EXCHANGES; SCIENTIFIC, AND TECHNICAL EXCHANGES, AND PERHAPS ON COOPERATION. (ALEXY SAID HE UNDERSTOOD THAT THE EEC HAD SOME OBJECTION TO THE PROPOSED ECONOMIC PROVISIONS OF PROPOSED COOPERATION AGREEMENT WHICH IS PATTERNED ON FRENCH- SOVIET MODEL.)

3. ASKED ABOUT POSSIBLE CONSULTATION AGREEMENT, ALEXY SAID HE DID NOT ANTICIPATE THAT SOVIETS WOULD PRESS THIS PROPOSAL. WHICH IS COVERED IN THE 1970 SOVIET - GERMAN TREATY. SOVIETS WOULD PROBABLY BE RELUCTANT
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SIMPLY TO REPEAT LANGUAGE OF THE TREATY, SINCE THEY MIGHT FEEL ITS FORCE WOULD THEREBY BE DIMINISHED. ON OTHER HAND, THEY WOULD OPPOSE LANGUAGE ANY WEAKER THAN THE TREATY AND ALEXY PRESUMABLY HAD IN MIND LANGUAGE ON FRONTIERS AND NON- USE OF FORCE.

(COMMENT: SINCE TREATY DOES NOT REFER TO CONSULTATIONS AS SUCH FDINATION OF INVIOABILITY OF FRONTIERS TO NON- USE OF FORCE, FRG DOES NOT CONSIDER UN DECLARATION ON STRENGTHENING INTERNATIONAL SECURITY, CITED BY MENDELEVICH, (HELSINKI 602), TO BE ADEQUATE SUBSTITUTE FOR FRIENDLY RELATIONS DECLARATION, ALTHOUGH ADDITIONAL REFERENCE TO SIS DECLARATION MIGHT IN BONN VIEW BE HELPFUL.

3. FRG WAS NOT PLEASED BY BRITISH PRESENTATION TO WORKING GROUP OF SEVEN- POINT " OUTLINE" PRINCIPLES MANDATE; (FOR MPT DEL - PLEASE REPEAT TO US SEPTTEL WITH TEXT OF UK NON- PAPER). FONOFF SOURCES TELL US FRG ASKED BRITISH NOT TO PRESENT PAPER BUT UK DID SO ANYWAY. DESPITE FORMING OF MINI- GROUP, GERMANS SHARE FRANCO- ITALIAN VIEW THAT AGREED TEXT WILL NOT EMERGE SOON (HELSINKI 619- PARA 4); AND FRG DOES NOT THINK UK TEXT WILL FACILITATE SUCH COMRPOMISE. WHILE BRUNNER HAS BOTH IN MPT WORKING GROUP (HELSINKI 567, PARA 5) AND BILATERALLY INFORMED MENDELEVICH OF FRG READINESS UNDER CONDITIONS (PARA ONE ABOVE). TO ACCEPT COMPROMISE ON PRINCIPLES MANDATE, FRG LIKE DUTCH AND OTHER EC-9 REPS THINK TIME NOT RIPE FOR ACTUAL DRAFTING " DURING FIRST MPT WORKING CONFIDENTIAL

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GROUP GO- ROUND", WITH VIENNA MBFR STATEMATE PERSISTING.

4. IN THIS CONNECTION, FONOFF SOURCE RECALLED AMB BRUNNER' S FEB 21 COMMENTS TO DEPT OFFICIALS WHILE IN WASHINGTON, TO EFFECT THAT FRG CONCERNED OVER OSTENSIBLY MODEST US EXPECTATIONS FROM CSCE. SOURCE SAID CONCERN OF BRUNNER AND OTHER SENIOR FONOFF AND CHANCELLERY OFFICIALS ON THIS SCORE HAS DEEPENED DURING MPT- IIIM SOURCE SAID THIS IS DUE TO IMPRESSION OF FRG AND OTHER EC- REPS THAT CHIEF US GOAL AT HELSINKI IS, AT ALL EVENTS TO CONVENE FOREIGN MINISTER' S CONFERENCE BY LATE JUNE. IN GERMAN VIEW, US SEEMS ANXIOUS TO ADHERE TO " ARRANGEMENT FOR JUNE DATE" APPEARS TO

EXPECT LITTLE FROM CONFERENCE AND SEEMS DETERMINED
TO GET CSCE BEHIND THEM. HILLENBRAND

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